

## Message Text

CONFIDENTIAL

PAGE 01 BONN 06709 01 OF 02 261641Z

51

ACTION EUR-25

INFO OCT-01 ISO-00 SAJ-01 EB-11 COME-00 OMB-01 TRSE-00

CIEP-02 STR-08 HEW-08 CIAE-00 DODE-00 PM-07 H-03

INR-10 L-03 NSAE-00 NSC-07 PA-04 RSC-01 PRS-01 SP-03

SS-20 USIA-15 ACDA-19 SCI-06 NIC-01 DRC-01 /158 W

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R 261612Z APR 74

FM AMEMBASSY BONN

TO SECSTATE WASHDC 2062

INFO AMEMBASSY LONDON

AMEMBASSY MOSCOW

AMEMBASSY PARIS

USMISSION BERLIN

USMISSION NATO BRUSSELS

AMCONSUL BREMEN

AMCONSUL DUSSELDORF

AMCONSUL FRANKFURT

AMCONSUL HAMBURG

AMCONSUL STUTTGART

C O N F I D E N T I A L SECTION 01 OF 02 BONN 06709

E.O. 11652: GDS

TAGS: PINT, GW, WB, GE

SUBJECT: THREE INNER-GERMAN AGREEMENTS SIGNED

REF: BONN 5536

1. SUMMARY: FRG AND GDR REPRESENTATIVES SIGNED THREE AGREEMENTS APRIL 25, TWO COVERING FINANCIAL ARRANGEMENTS AND THE OTHER HEALTH COOPERATION. AS REPORTED REFTEL, AGREEMENT ON THE FIRST TWO WAS IN THE GDR INTEREST SINCE IT STOOD TO GAIN FINANCIALLY FROM THEM: THE HEALTH AGREEMENT IS CONSIDERED AS A GDR GOODWILL GESTURE BY FRG CHANCELLERY SOURCES. THE LATTER BELIEVE THE EAST GERMANS MAY HAVE BEEN PRESSURED BY THE SOVIETS INTO  
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PAGE 02 BONN 06709 01 OF 02 261641Z

APPEARING TO EASE THE INNER-GERMAN RELATIONSHIP AT THE

PRESENT TIME IN AN EFFORT TO BOLSTER THE BRANDT GOVERNMENT'S SAGGING DOMESTIC SUPPORT, ESPECIALLY PRIOR TO LOWER SAXONY LAND ELECTION IN EARLY JUNE. IT IS QUESTIONABLE WHETHER THIS TACTIC, IF ACTUALLY INSPIRED BY THE SOVIETS, WILL WORK IN LIGHT OF THE RECENT SPY SCANDAL INVOLVING A TOP GDR SPY IN THE FEDERAL CHANCELLERY. END SUMMARY.

2. HEALTH AND NON-COMMERCIAL PAYMENTS AGREEMENTS BETWEEN THE FRG AND GDR WERE SIGNED APRIL 25 IN EAST BERLIN AND BONN RESPECTIVELY. THEY WERE WIDELY (ALTHOUGH NOT PARTICULARLY PROMINENTLY) REPORTED IN FRG PRESS APRIL 26. MOST PAPERS AGREED WITH THE OPTIMISTIC PRONOUNCEMENTS OF THE RESPECTIVE STATE SECRETARIES WHO SIGNED THE ACCORDS THAT THEY REPRESENTED "A FURTHER STEP FORWARD TOWARD NORMALIZATION OF INNER-GERMAN RELATIONS".

3. NON-COMMERCIAL PAYMENTS, AND TRANSFER OF FINANCIAL ASSETS: THERE ARE ACTUALLY TWO AGREEMENTS, BOTH OF WHICH CAN BE (AND IN SOME REPORTS HAVE BEEN) GROUPED UNDER THE GENERAL CONCEPT OF NON-COMMERCIAL PAYMENTS. THE FIRST AGREEMENT DEALS WITH FAMILY SUPPORT PAYMENTS AND COVERS A RANGE FROM PATERNITY SUPPORT FOR ILLEGITIMATE CHILDREN TO MONEY SENT FROM SONS AND DAUGHTERS TO SUPPORT THEIR PARENTS. THE SECOND AGREEMENT, PERMITTING LIMITED TRANSFERS OF FINANCIAL ASSETS, UNBLOCKS FROZEN BANK ACCOUNTS IN CASES OF PEOPLE WHOSE INCOME IS MOSTLY DERIVED FROM OLD AGE PENSIONS, DISABLEMENT PENSIONS OR STATE ASSISTANCE, OR WHO ARE JUVENILE ORPHANS. THE TOTAL SUM OF MONEY INVOLVED IN THESE LATTER TRANSFERS MAY NOT EXCEED 30 MILLION MARKS IN ONE YEAR, ACCORDING TO THE AGREEMENT, AND NOT MORE THAN 200 MARKS PER MONTH MAY BE TRANSFERRED TO ANY RECIPIENT. IT WAS AGREED THAT ONE WEST MARK SHOULD BE EQUAL TO ONE EAST MARK FOR THE PURPOSES OF THE TRANSFERS.

4. HEALTH: SIGNED IN EAST BERLIN, THIS AGREEMENT COVERS INFORMATION EXCHANGES TO HALT THE SPREAD OF CONTAGIOUS DISEASES, MEDICAL ASSISTANCE FOR TRAVELERS, EXCHANGE OF MEDICAL EQUIPMENT AND SUPPLIES AND CONFIDENTIAL

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PAGE 03 BONN 06709 01 OF 02 261641Z

COOPERATION TO CARRY OUT CERTAIN SPECIAL TREATMENTS. MOST NEWSPAPERS REPORTED MORE SPECIFICALLY THAT THE SIZE AND EXTENT OF AMBULATORY AND BED-RIDDEN MEDICAL ASSISTANCE WHICH IS TO BE AFFORDED TO TRAVELER PATIENTS FREE OF CHARGE. BOTH GERMAN STATES HAVE AGREED TO PAY COSTS WHICH BECOME NECESSARY DURING VISITS ON THEIR TERRITORY. AND A PATIENT CAN GO FROM ONE GERMAN STATE TO THE OTHER FOR SPECIAL TREATMENT OR A CURE IF SUCH

TREATMENT IS NOT OFFERED WHERE HE LIVES.

5. COMMENT: FRG CHANCELLERY SOURCE WHO HAS BEEN CLOSELY INVOLVED IN INNER-GERMAN NEGOTIATIONS TOLD US THAT THE FEDERAL GOVERNMENT HAD THE IMPRESSION THAT THE GDR HAD BEEN PRESSURED INTO MOVING FAIRLY QUICKLY ON VARIOUS FRG-GDR BILATERAL AGREEMENTS BY THE SOVIETS. THE FRG VIEW IS THAT THE SOVIETS HAVE BECOME CONCERNED OVER THE BRANDT GOVERNMENT'S SAGGING DOMESTIC IMAGE,

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PAGE 01 BONN 06709 02 OF 02 261645Z

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C O N F I D E N T I A L SECTION 02 OF 02 BONN 06709

ESPECIALLY IN THE AREA OF OSTPOLITIK, AND PUSHED THE

GDR INTO MAKING SOME CONCESSIONS TO BOLSTER BRANDT'S POSITION, ESPECIALLY BEFORE THE EARLY JUNE ELECTIONS IN LOWER SAXONY. OUR SOURCE NOTED THAT SUCH CONCESSIONS COST THE SOVIETS NOTHING. MOREOVER, THE TWO PAYMENTS AGREEMENTS ACTUALLY REDOUND TO THE GDR'S FINANCIAL ADVANTAGE; THE HEALTH AGREEMENT COULD THEREFORE BE REGARDED AS A THROWAWAY GOODWILL GESTURE SINCE IT INVOLVED NO ISSUES OF PRINCIPLE FOR EAST BERLIN. OUR SOURCE COMMENTED THAT ON THE REALLY HARD INNER-GERMAN NEGOTIATIONS, THE GDR REMAINED QUITE INFLEXIBLE AND HE DID NOT EXPECT ANY CHANGE IN THIS ATTITUDE IN THE NEAR  
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PAGE 02 BONN 06709 02 OF 02 261645Z

FUTURE.

6. WHETHER THE SOVIETS DID PRESS THE GDR AND WHETHER THE EAST IS TRYING TO HELP BRANDT OUT OF HIS PRESENT DOMESTIC DIFFICULTIES MAY WELL BE BESIDE THE POINT AT THIS JUNCTURE. THE UNCOVERING OF A GDR SPY CLOSE TO THE TOP OF THE FEDERAL CHANCELLERY (BONN 6630) WILL PROBABLY SOUR THE INNER-GERMAN RELATIONSHIP AND OSTPOLITIK GENERALLY IN THE FRG, AT LEAST IN THE SHORT RUN. THE SOVIET-GDR GESTURES, IF THAT IS IN FACT WHAT THEY WERE, MAY THEREFORE NOT PROVE OF MUCH USE IN THE PRESENT ATMOSPHERE IN BONN.  
HILLENBRAND

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